



Maximising Benefits for OVC Through Non Cash Resource Transfer: How Zimbabwe's Umbrella Funding has Reached Families and Communities with Basic Services, Care and Protection

Christopher Ngwerume

Child Protection Specialist

UNICEF Zimbabwe

2 August 2008

Mexico City, Mexico





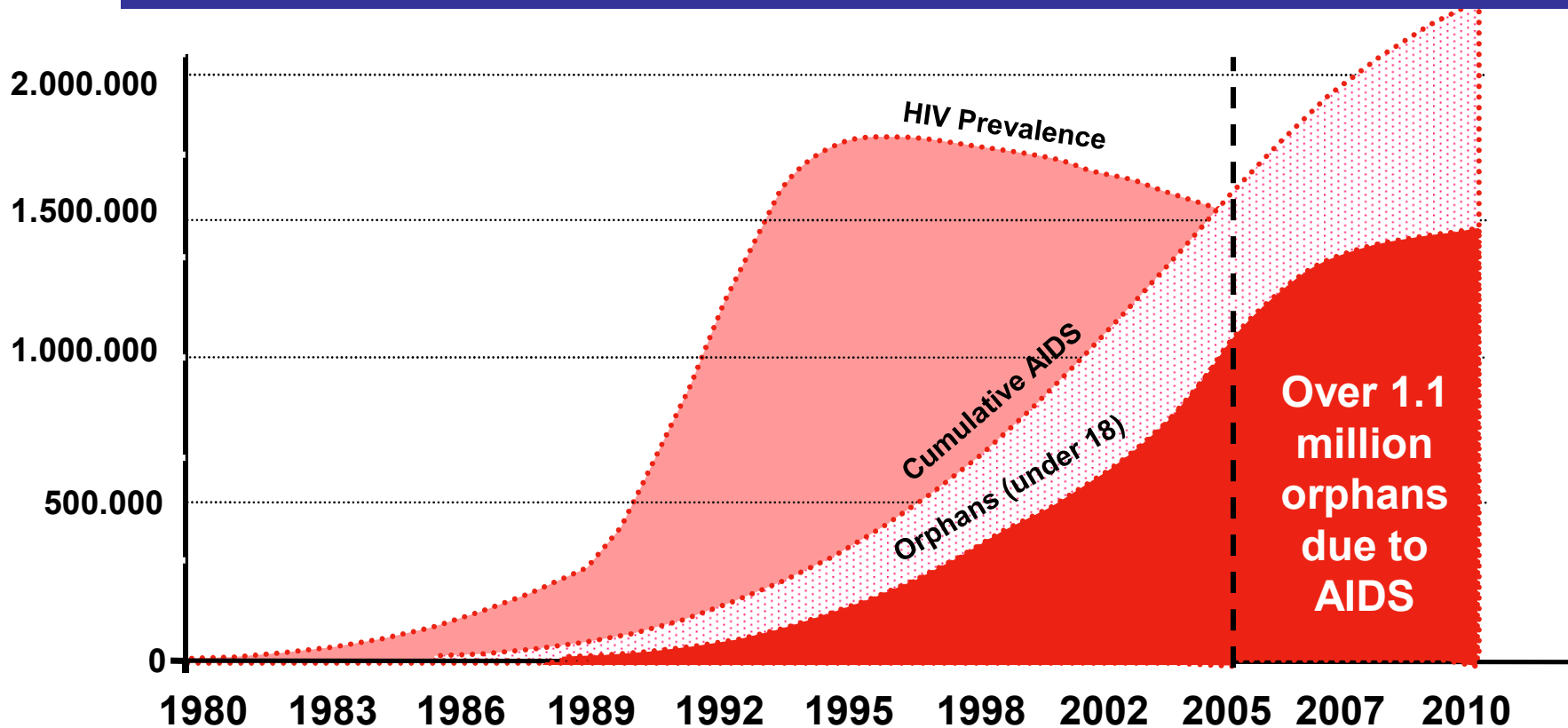
In this Presentation...

- Background to the OVC Issue in Zimbabwe
- Objectives of the NAP for OVC
- The Programme of Support as an Umbrella Funding Model
- How the Umbrella Funding Works
- Strengths of the umbrella the funding model
- Challenges

The OVC Issue



Epidemic curves, HIV, AIDS & orphans In Zimbabwe



The number of orphans will rise even after the number of adults infected stagnates or declines

Socio-political context

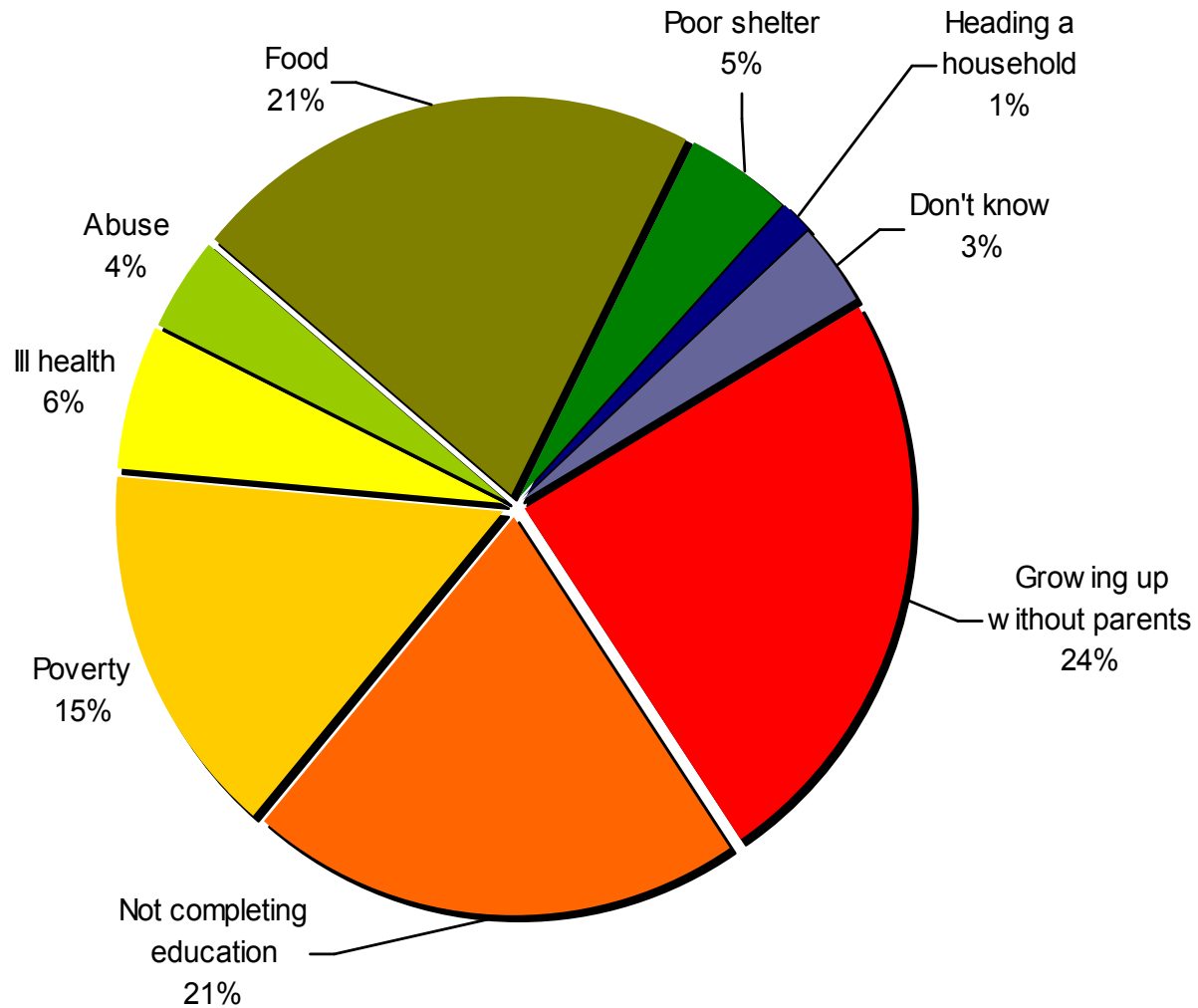
- Rampant inflation – over 2,200,000%
- Unstable currency
- Unemployment - between 75-85%
- General decline in all essential services
- High attrition of skilled workers
- Estimated adult HIV prevalence 15.6%

And ...empty shelves



What worries OVC most?

(Checheche District, Zimbabwe, 2005)



Source: Baseline ECHO operation – Community based support to orphans and other vulnerable children, FACT, UNICEF, 2005

Urgent need for a national response

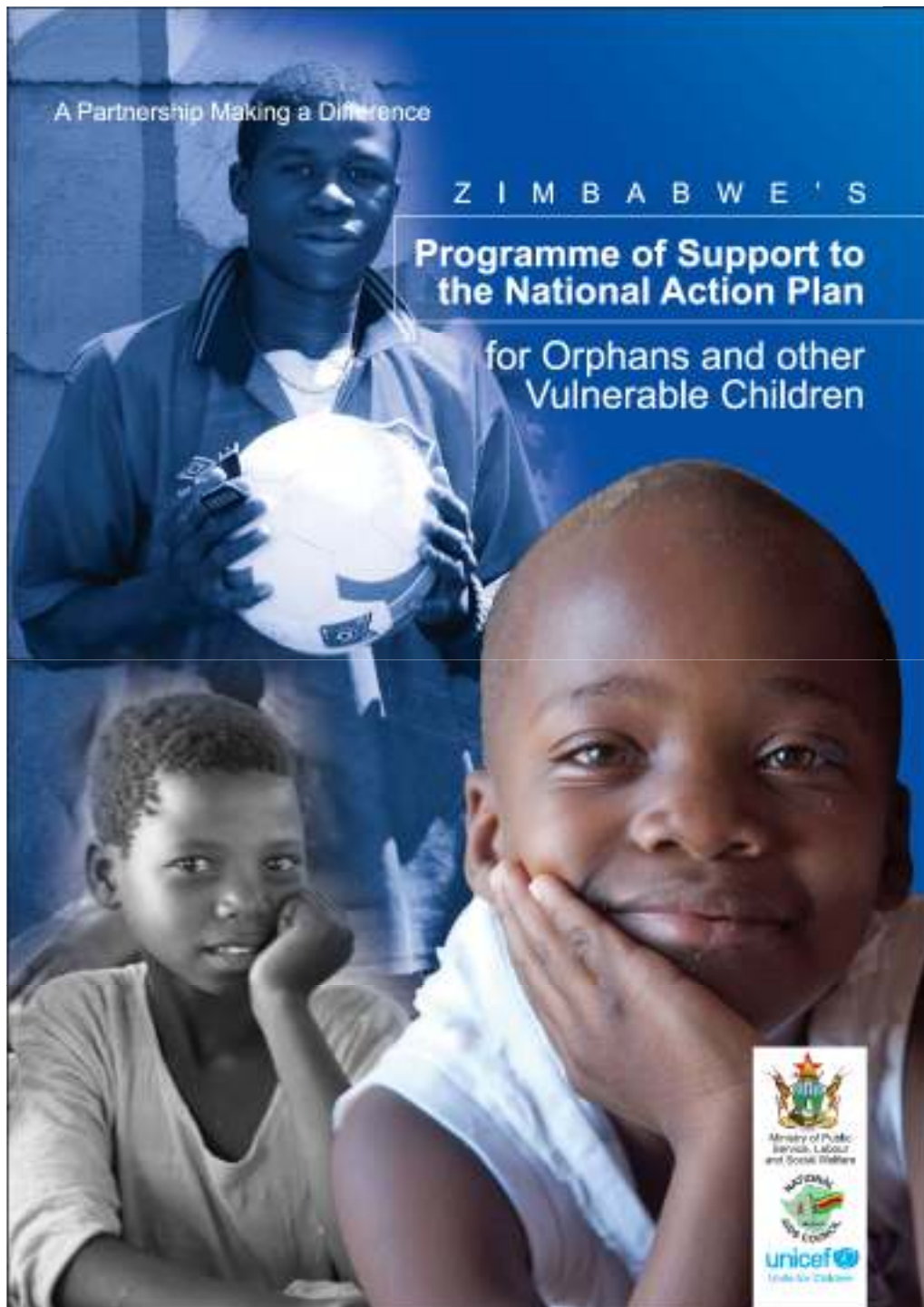


Seven Key Objectives of the NAP for OVC

1. Strengthen Coordination structures
2. Increase child participation
3. Increase the number of Children with Birth Certificates
4. Increase new school enrollment and retention
5. Increase access to food, health services, and water and sanitation
6. Increase education on nutrition, health and hygiene
7. Reduce the number of children who live outside the family environment

So in Zimbabwe...

- We know what the situation is
- We had the commitment at all levels
- We had a strategy/framework
- We had a costed National Action Plan (incl. M&E system)
- What was missing to scale-up an efficient response?



- ✓ Pooled funding mechanism – managed by UNICEF currently >USD\$ 85 million
- ✓ Registered Civil Society organizations apply for funds through a competitive process
- ✓ Applications reviewed by a Technical Review Committee
- ✓ UNICEF signs contracts with individual organizations and disburses funds
- ✓ Partner organizations report through NAP Secretariat, NAC and UNICEF
- ✓ *Expected target over next three years: 400,000 OVC*

PoS – Stakeholders / Actors

Working Party of Officials

Donors

Techn. Review
Committee

Core Team

Civil Society
Organizations

Children &
Communities

- Steering committee for implementation of the NAP-OVC. Coordinates all NAP-related interventions, including PoS.
- The 23-member group includes: seven government ministries; the National AIDS Council, NGOs, UNICEF, donors and other civil society representatives.
- Subcommittees established to spearhead specific projects, including fundraising, monitoring and evaluation and advocacy.
- Reports to PESSA (Cabinet)

PoS – Stakeholders / Actors

Working Party of
Officials

Donors

Techn. Review
Committee

Core Team

Civil Society
Organizations

Children &
Communities

- Coordinate OVC issues through the OECD-OVC Working Group
- Contribute funds to the pool managed by UNICEF
- Regularly discuss with UNICEF on implementation of the programme



PoS – Stakeholders / Actors

Working Party of
Officials

Donors

**Techn. Review
Committee**

Core Team

Civil Society
Organizations

Children &
Communities

- Formed by 5 line ministries, NAC, SIDA, DFID and UNICEF (9 members in total), makes final decision on submitted proposals for PoS funding and mandates Core Team with follow-up

PoS – Stakeholders / Actors

Working Party of
Officials

Donors

Techn. Review
Committee

Core Team

Civil Society
Organizations

Children &
Communities

- Formed by MoPSLSW, NAC and UNICEF, steers and coordinates the programme, initiates selection process, submits to the TRC, puts in place the capacity development plan, coordinates the M&E system, etc.



Ministry of Public
Service, Labour
and Social Welfare



unicef 
Unite for Children

PoS – Stakeholders / Actors

Working Party of
Officials

Donors

Techn. Review
Committee

Core Team

**Civil Society
Organizations**

Children &
Communities

- Civil society organizations providing care and protection for OVC:
- 26 Partners: NGOs / FBOs as direct recipients of funds
- 130 other funded organizations (sub-grantees and consortia members)



PoS – Stakeholders / Actors

Working Party of
Officials

Donors

Techn. Review
Committee

Core Team

Civil Society
Organizations

Children &
Communities

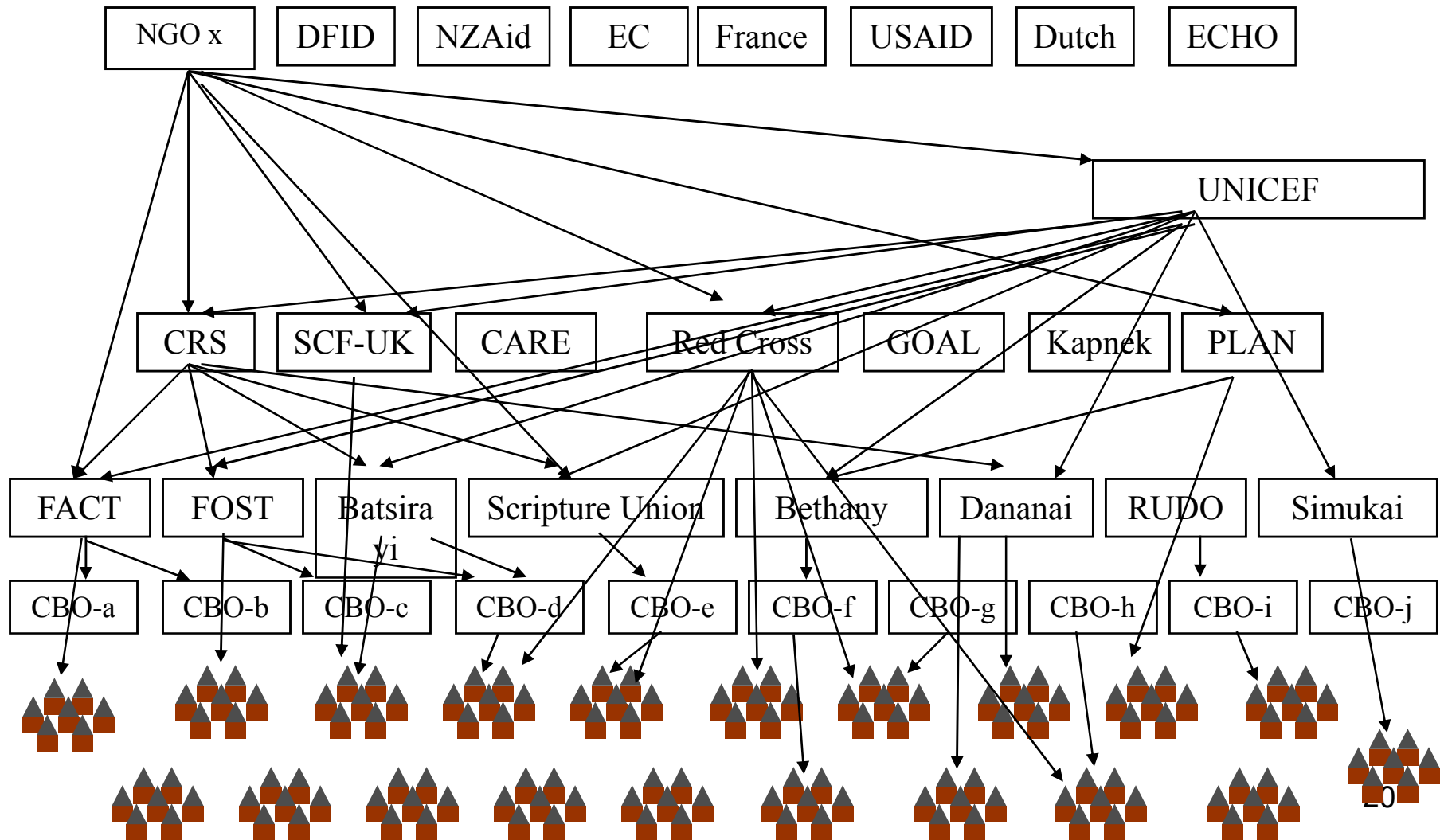


Criteria for Selection of Proposals

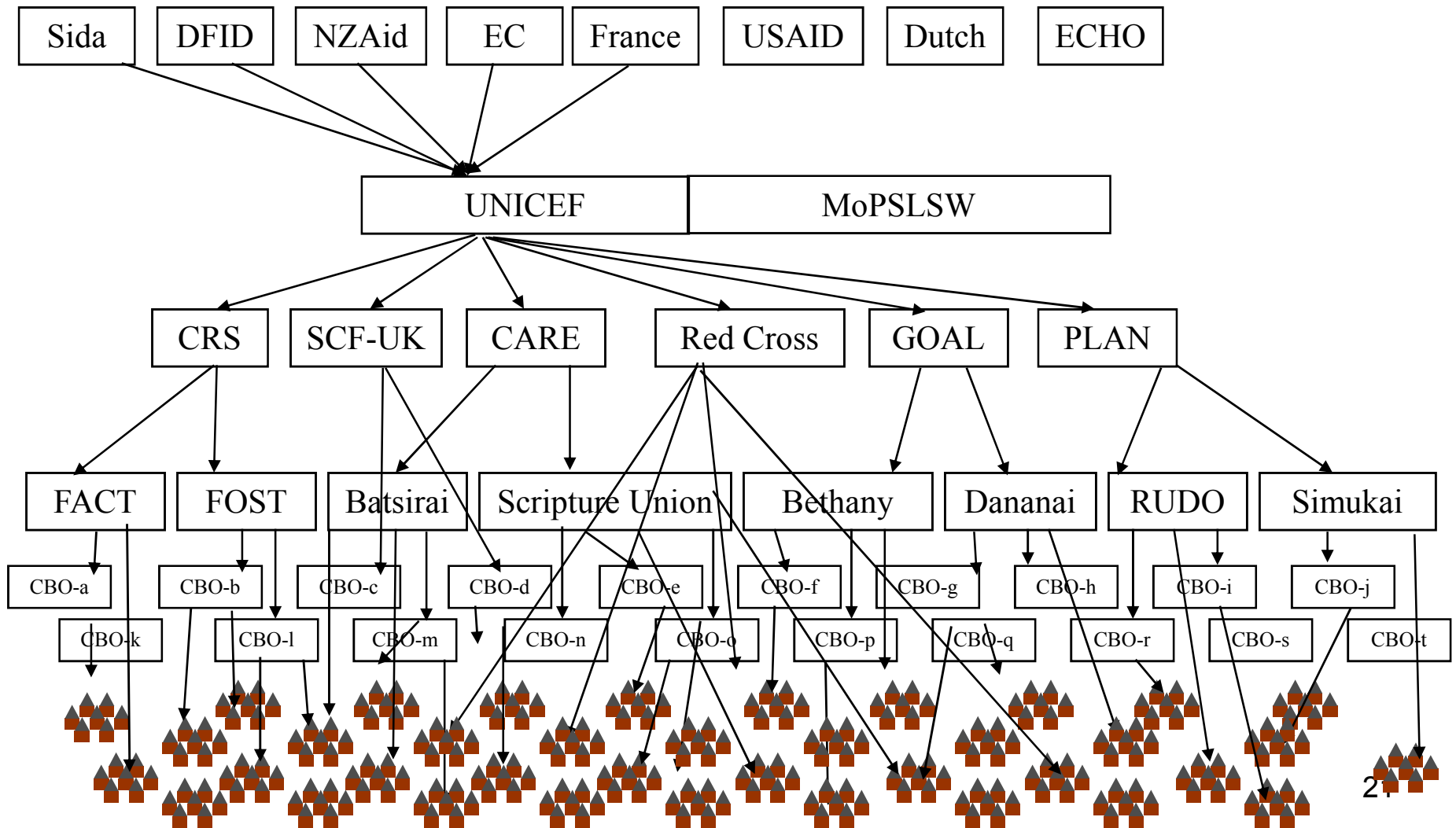
Proposals that:

- Strengthen the organisational capacity of CSOs, particularly at grass roots level
- Channel financial grants or in-kind support to community level
- Expand existing scale or scope of activities supporting OVC
- Show linkages with other existing funds for OVC (e.g. BEAM)
- Demonstrate that the organisation is Registered
- Span up to 3 years

Support to OVC in Zimbabwe before the PoS Umbrella Funding: Uncoordinated efforts



Support to OVC in Zimbabwe under the PoS Umbrella Funding



FOST

**AME
Godhlwayo**

**St Alberts
CHBC**

**Brethren in
Christ Church**

NANGO

**Save the
Children - UK**

**Tsholotsho
RDC**

ActionAid-International (8,000)
ADRA
Apostolic Church of Pentecost
Chiedza Home of Hope
Child Protection Society
Christian Health Care Services
New Dawn of Hope
Umzimba AIDS

Batsirani (15,300)
Batsirani Group
Batsirani Nani
Catholic Health Care Commission
Justice for Children Trust
Mufudzi Wakanaka

DAPP
Orphan Support Trust
Hwange AIDS Project
Lubhancho House
MASO

CARE International in Zimbabwe (25,400)
CARE International in Zimbabwe
Family AIDS Caring Trust Chiredzi
Hope Tarira Trust
Jairos Jiri
Midlands AIDS Caring Organisation
Zvishawane Water Project

Catholic Relief Services (1) (10,500)
ASAP
CTDT
Lead Trust
ORAP
Practical Action

FOST (13,980)
Compassion Ministries
Farm Community Trust of Zimbabwe
FOST
FACHIG
Justice for Children Trust
Shingirai Women

NASCOH (12,000)
Jairos Jiri Association
King George VI Centre
National Council of the Blind
Zimbabwe National League of the Blind
ZPHCA

Christian Care (6,000)
Christian Care
St Alberts CHBC

Family AIDS Caring Trust (30,610)
AIDS Among Us
DAPP Kukwenisa
Shinaridzimu
Wanganga
Rusape

Catholic Services (29,500)
Archdiocese of Bulawayo
Bekwela
Catholic Health Care Commission
GADEC Gweru
GADEC Masvingo
Campaign for Female Education
Chiedza Home of Hope
Christian Health Care Services
Uzumba Orphan Care

AME Godhlwayo
Baptist-Nkate
BICC Nkulamane
Brethren in Christ Church
PUMA
Salvation Army
Sichembinkosi
St. Martins
Thusanang
Victory Fellowship

HOSPAAZ (9,000)
AIDS and Orphan Care
AIDS Counseling Trust
Anglican Diocese HBC
Batsirani HBC Group
CFED
Chiedza Home of Hope
Christian Health Care Services
Uzumba Orphan Care
St. Joy Alving HBC
Loving Hand
Mashembanzou
New Dawn of Hope
Padare
RUDAC
Seko Rural HBC
Sibambene
Saundika AIDS Health Council
Skofu Zenzela
United Methodist Program
Uzumba Orphan Trust

SNV (26,000)
Inisa Godhlwayo Aids Trust
Lubhancho House
Tinyunyvi Babik Trust

UNAIDS (25,000)*
NANGO

World Vision International (7,500)
World Vision International

Save the Children UK
Save the Children UK

Child Protection Society (2,400)
Child Protection Society
Childline
NODED
Simukai
SOS
ZNCWC

Dananaai Child Care Organisation (25,710)
Batsirani HIV/AIDS Support Centre
Dananaai Child Care Organisation
FAH
MASO
SEVACCA
SNV
Save the Children Norway
Tsholotsho RDC

Scripture Union (2,600)
Scripture Union Zimbabwe
SU Beitbridge
SU Gweru
SU Thushuka

Save the Children Norway (25,720)
Save the Children Norway
Tsholotsho RDC

Family Support Trust (13,500)
Family Support Trust

J.F. Kapnek Trust (4,000)
J.F. Kapnek Trust

LDS (8,140)
LDS
Thusanang

Mavambo (7,260)
Mavambo Orphan Care

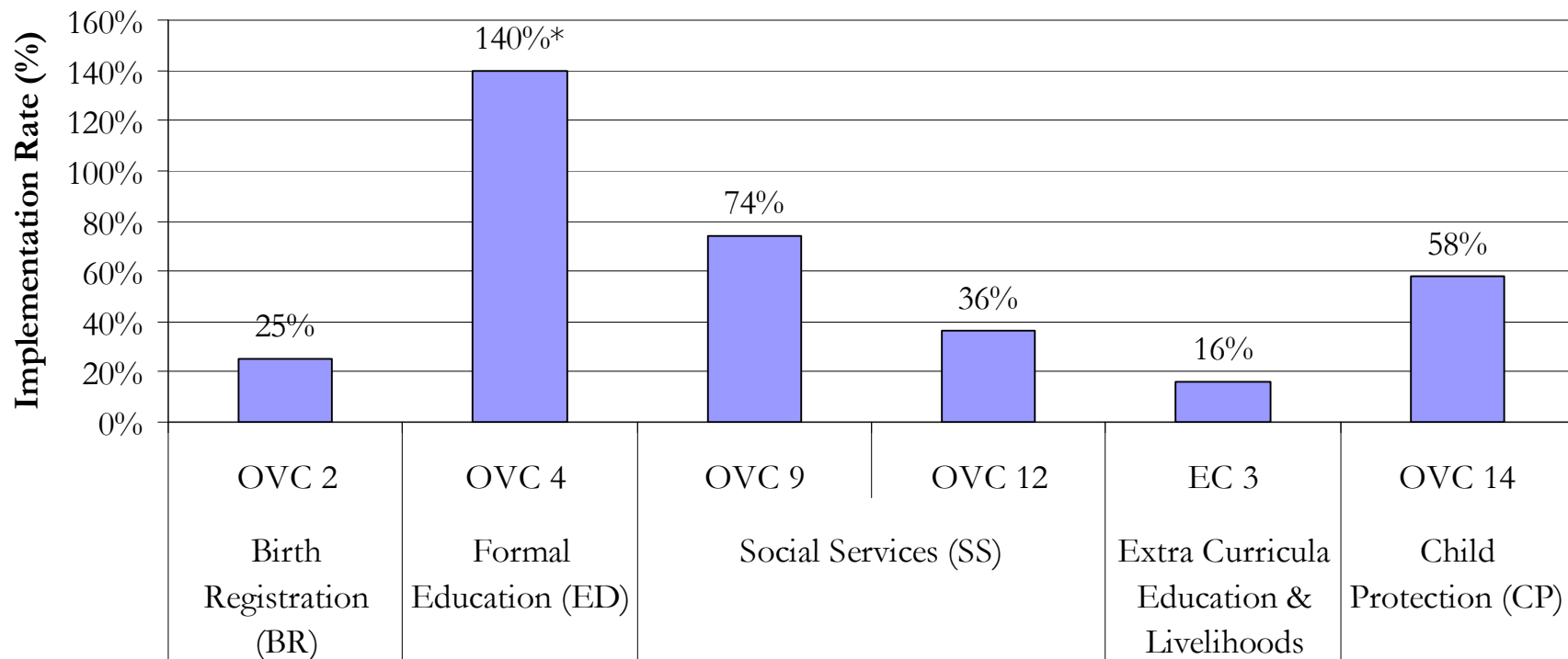
Mvuramazwi Trust (13,000)
Mvuramazwi Trust

GOAL (23,730)
GOAL

Strengths of the Umbrella Model



Increased OVC Outreach



* Based on target values for both primary and secondary education

* Total number of beneficiaries reached 160 701 (January 2008)

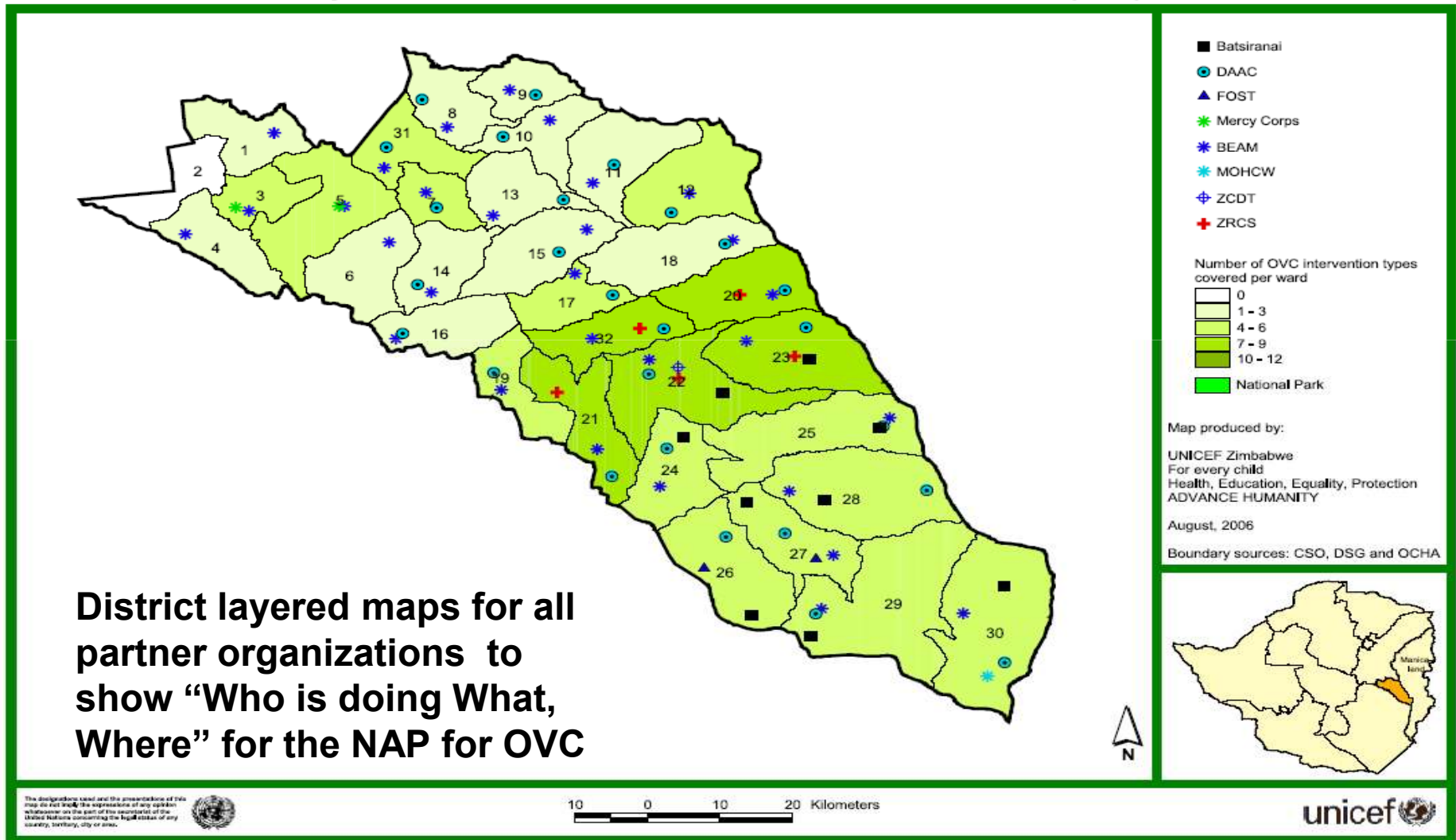
* The number excludes double counting

Reduced Overhead Costs

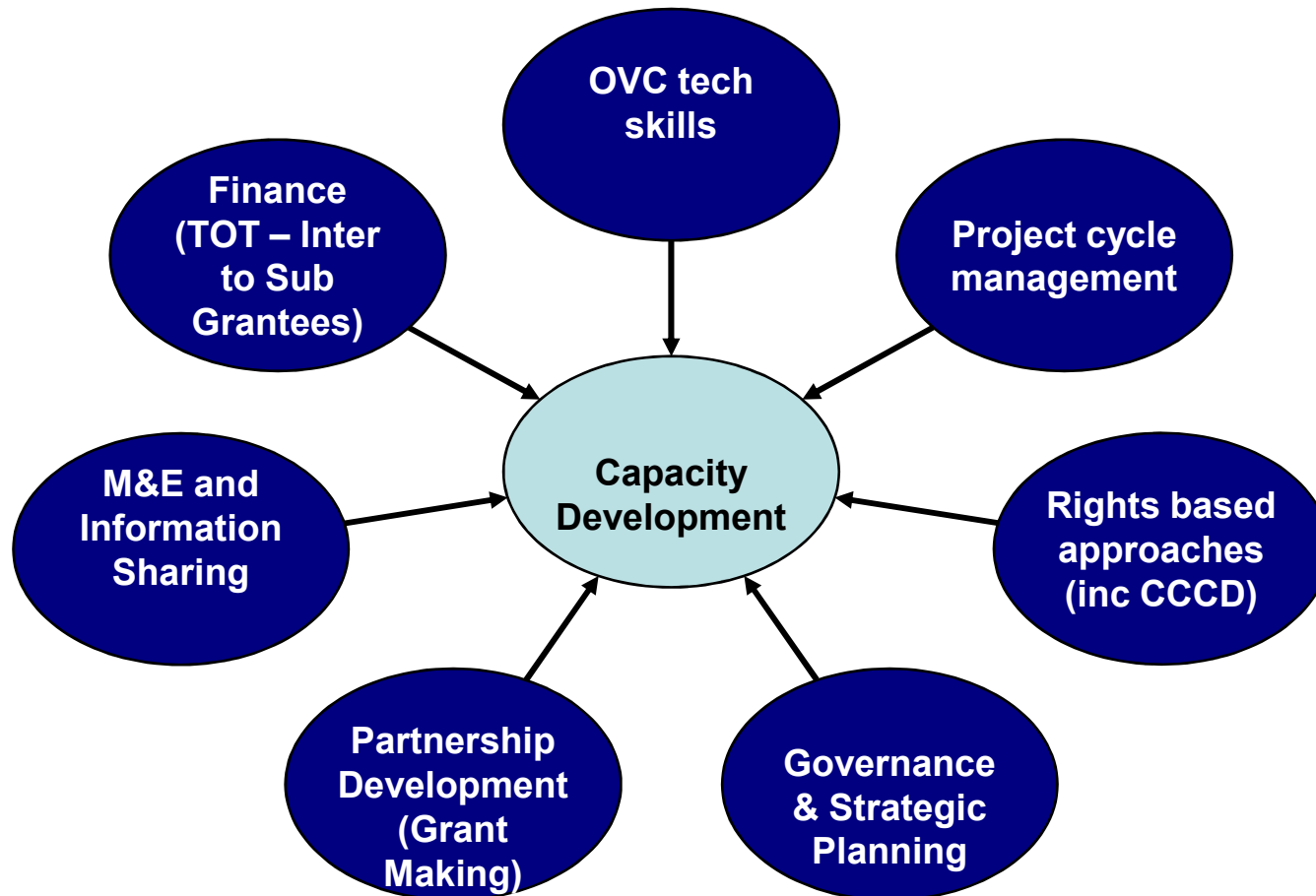
- Eighty percent of all funds go directly to the core group of partner organisations
- 5% goes to UNICEF HQ for administration overheads
- 15% goes towards monitoring and evaluation, capacity development, operational research and overall coordination of the project
- Indirect administrative costs of partner organisations do not exceed 15%

More Efficient Targeting

Organisations involved in OVC interventions - Buhera District (2005)



Consistent and Systematic Capacity Development



Challenges

- The programme is heavily donor dependent
- Parallel service delivery channels - sustainability
- Weak government capacity at sub-national level
- Limited flexibility for implementing partners
- Delayed disbursements to NGO partners affected implementation particularly during start up phase
- Lack of grant making experience among local NGO
- Environmental changes – inflation, IT digit handling constraints, shortages etc
- Shortage of basic commodities on the market

“We are very happy with the impact the programme is making on the thousands of children we are supporting. If it was not for this programme the benefiting children would not have gone this far.”

Comment from a Local Partner, 2007



Programme of Support
is funded by:

